

# Uncertainty, Climate Change, and Policy Challenges

## MFR & BHC

Jose A. Scheinkman  
Columbia University, CEPR and NBER

Costs and benefits of reforestation in the Amazon  
London, May 2024

## Motivation

- The Amazon forest contains  $123 \pm 31$  billion tons of captured carbon that can be released into the atmosphere, equivalent to the historical cumulative emissions of the United States (Malhi et al. [2006], Friedlingstein et al. [2022])
- Brazilian Amazon occupies 60% of the 2.7 million square miles that comprise the Amazon.
- An area the size of Texas has been deforested in the Brazilian Amazon.
  - 85% of land not yet abandoned used for cattle ranching.
- Portions of Amazon have become a source instead of sink for carbon.
- Destruction of forest has not help alleviate to poverty in Brazil
  - Income of agricultural workers in legal Amazon was 829 reais/month in 2019, only 83% of Brazilian minimum wage
  - 85% informal

# Carbon capture potential of reforestation in tropical forests

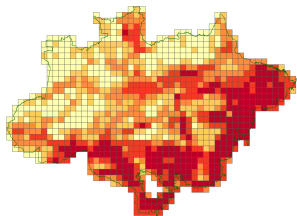
- Assunção et al. [2023] studies the problem of a **fictitious social planner** to provide a benchmark for *ad hoc* policy alternatives.
- Uses a rich data set on the Brazilian Amazon
- Data document large cross-sectional variability in cattle farming productivity and in the potential absorption of carbon in the Brazilian Amazon.
- To account for this variability, the dynamic model considers a detailed division of the Brazilian Amazon into various sites.
  - Planner considers trade-off between obtaining income from cattle ranching or preservation and reforestation.
  - Planner rewarded a price  $P^e$  for each ton of **net** CO<sub>2</sub> captured.
    - No payment simply for preservation.
  - $P^e$  sum of planner own (“shadow price”) plus transfers of  $\$b$  per ton.

# Carbon capture potential of reforestation in tropical forests

## II

- Model accounts for dynamics of carbon accumulation
- Assunção et al. [2023] consider impact on land allocation of different values of  $b$ .
- Uses numerical methods to achieve a necessary degree of economic and environmental richness to achieve credible results.
- Estimates of crucial productivity parameters subject to non-trivial uncertainty. Paper treats parameter ambiguity from the perspective of the planner (deep uncertainty).

# Agriculture area vs. carbon stock in 2017



$Z_{2017}^i$  (thousand hectares)

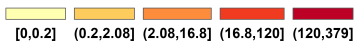
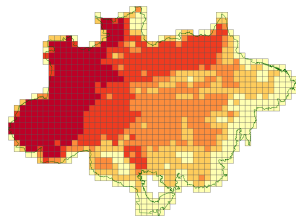


Figure: Agricultural area



$x_{2017}^i$  (CO<sub>2</sub>e million Mg)

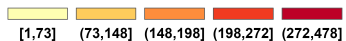


Figure: Carbon stock

## Carbon sequestration capacity vs. ranching productivity

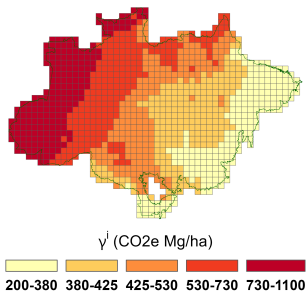


Figure: Carbon sequestration capacity

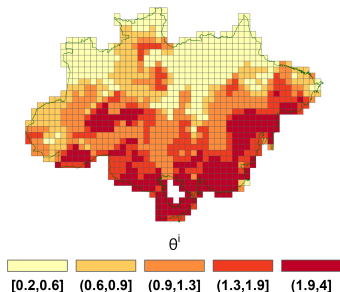


Figure: Cattle-ranching productivity

## Deriving Brazilians' valuation

- Use model to elicit estimate of “shadow price” of CO<sub>2</sub> emissions revealed by actual deforestation in Brazilian Amazon in 1995-2008.
- Shadow price includes valuation of “forest services” provided by preserved areas
- Shadow price depends on particular version of model but coalesce around \$7.
- Models that favor relatively more deforestation would generate a higher shadow price.
- Makes simulations of future optimal trajectories for a fixed transfer level  $b$  closer across models.

# Evolution of agricultural area and carbon stocks

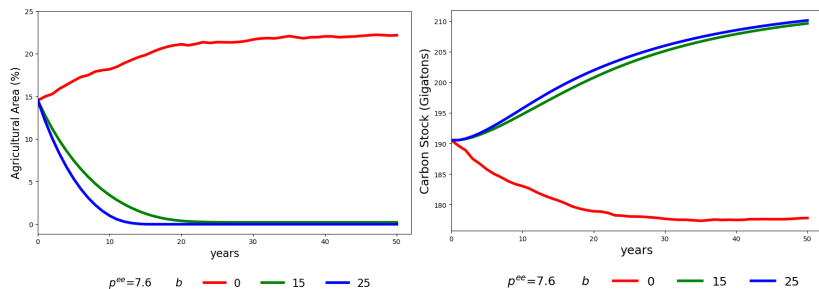


Figure: Agricultural area and carbon stock evolution.

- Business as usual ( $b = 0$ ) increases agricultural area to more than 25%, sufficient for possible tipping of Amazon (Lovejoy and Nobre [2018])
- Predicted trajectories much different for  $b = 15, 25$ .

## Present Value Decomposition (200 years)

$b$ (\$)	Agricultural Output Value (\$ 10 <sup>11</sup> )	Net Transfers (\$ 10 <sup>11</sup> )	Forest Services (\$ 10 <sup>11</sup> )	Adjustment Costs (\$ 10 <sup>11</sup> )	Planner Value (\$ 10 <sup>11</sup> )
0	3.73	0.00	-1.39	0.08	2.26
10	0.58	1.17	0.89	0.12	2.52
15	0.33	1.98	1.00	0.18	3.14
20	0.24	2.76	1.05	0.23	3.82
25	0.19	3.53	1.07	0.27	4.52

- \$10 per ton is enough to compensate losses of agricultural output, but largest contributor to the gains is the increase in value of forest services.
- \$25 per ton doubles the value for the planner - a net gain of \$226 billion.

## Gains from trade

- Although no reward for emissions that would have occurred without transfers, the effective impact involves these potential emissions.

Table: Transfer costs (30 years)

$b$ (\$)	Net captured emissions (billion tons of CO <sub>2</sub> e)	Discounted net transfers (\$ 10 <sup>11</sup> )	Discounted effective cost (\$ per ton of CO <sub>2</sub> e)
0	-17.66	0.00	NaN
10	11.67	0.86	2.93
15	13.85	1.55	4.92
20	14.62	2.21	6.85
25	15.00	2.86	8.75

- Economic efficiency requires capturing carbon at lowest possible cost.
- IRA US45Q tax credit of \$60/ton for EOR carbon capture

# Agricultural area change after 30 years

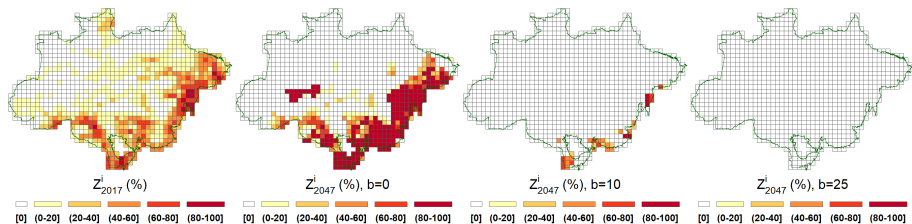


Figure: Agricultural area change after 30 years.

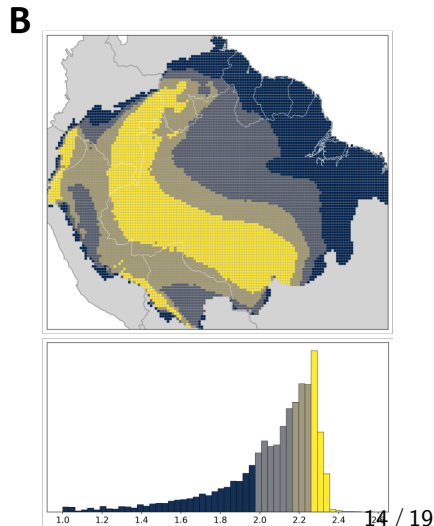
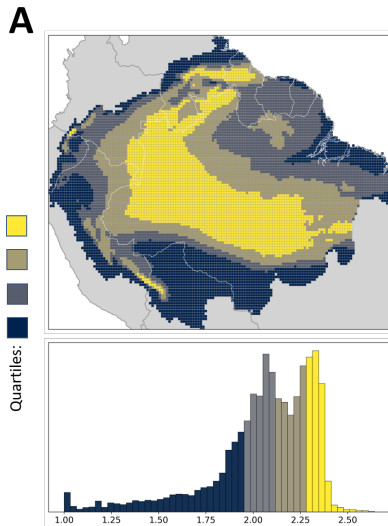
## Incentives to defect

- Since mature forests reach an equilibrium, for large  $t$ , Brazil would have an incentive to abandon agreement and follow trajectory for  $b = 0$
- For  $t \leq 50$ , and  $b = 25$ , maximum present value for defecting is  $M = \$5$  billion. If  $b = 30$ ,  $M = \$1.5$  billion.
- Carrot: Donors deposit  $M$  in a bond payable in 50 years if no substantial deviation in planned reforestation area.
  - Cost of less than 33 cents/ ton.
- Brazil issues a bond with time zero value of  $M$  payable at  $t$  if substantial deviation in planned reforestation area is observed.

## Interactions across sites

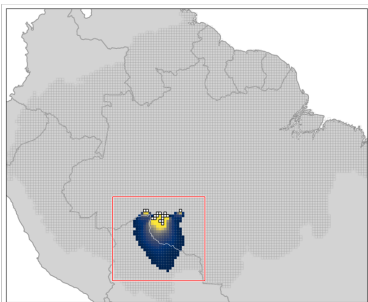
- Araujo et al. [2023].
- Amazon produces large fraction of its own rainfall
- Rainfall → trees' **transpiration** → recharges atmospheric humidity → humidity moves downwind → rainfall.
- Less trees → less water. Deforestation → degradation.
- Mapping transport of water: atmospheric trajectories at 800hPa (~ 6000 feet) from Copernicus [2017].
- Use variations in back trajectories to estimate impact of upwind Leaf Area Index (LAI) on downwind LAI.
  - LAI: Area of leaves relative to ground area.
  - Avoids attributing to interactions, human intervention in several areas simultaneously.
  - Cascading effect
- On average, deforestation has a “multiplier” of 2.05 but heterogeneous across areas.
- Additional cost (benefit) of deforestation (reforestation).

# Multiplier Effect: **A: total effect of pixels; B: total effect on pixels.**

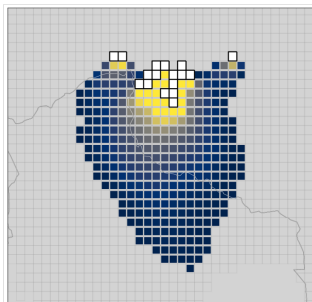


## Transboundary Cascading Effects.

A



B



- Rondônia: one of the most active frontiers of deforestation
- 17 pixels (25km x 25km) in Rondônia, which are among the highest 50% deforested pixels in the biome.
- Deforestation causes degradation as far as Bolivia
- Deforestation multiplier of 1.87.

## Conclusions

- Posed explicit dynamic model across heterogeneous regions in Amazon to assess potential adverse impact of deforestation.
- Rich panel data set
- Computational challenge: heterogeneity of subregions requires large number of state variables and state-constraints that bind at optimum.
  - Parameter uncertainty
- With modest prices for CO<sub>2</sub>e, Brazilian Amazon would produce noticeable CO<sub>2</sub> capture.
  - Compare to Griscom et al. [2017] that identify and quantify “natural climate solutions” (NCS).
  - Compare with US IRA price of \$60 ton for CCS capture for enhanced oil recovery.
- Interactions across sites make predicted path under “business as usual” even more perilous.
- We did not account for losses in biodiversity in “business as usual”.

## References I

- Rafael Araujo, Juliano Assunção, Marina Hirota, and José A Scheinkman. Estimating the spatial amplification of damage caused by degradation in the amazon. *Proceedings of the National Academy of Sciences*, 120 (46):e2312451120, 2023.
- Juliano J Assunção, Lars Peter Hansen, Todd Munson, and José A Scheinkman. Carbon prices and forest preservation over space and time in the brazilian amazon. *Available at SSRN 4414217*, 2023.
- Climate Change Service Copernicus. Era5: Fifth generation of ecmwf atmospheric reanalyses of the global climate. 2017.
- Pierre Friedlingstein, Matthew W Jones, Michael O'Sullivan, Robbie M Andrew, Dorothee CE Bakker, Judith Hauck, Corinne Le Quéré, Glen P Peters, Wouter Peters, Julia Pongratz, et al. Global carbon budget 2021. *Earth System Science Data*, 14(4):1917–2005, 2022.

## References II

Bronson W Griscom, Justin Adams, Peter W Ellis, Richard A Houghton, Guy Lomax, Daniela A Miteva, William H Schlesinger, David Shoch, Juha V Siikamäki, Pete Smith, et al. Natural climate solutions.

*Proceedings of the National Academy of Sciences*, 114(44): 11645–11650, 2017.

Thomas E Lovejoy and Carlos Nobre. Amazon tipping point, 2018.

Yadvinder Malhi, Daniel Wood, Timothy R. Baker, James Wright, Oliver L. Phillips, Thomas Cochrane, Patrick Meir, Jerome Chave, Samuel Almeida, Luzmilla Arroyo, Niro Higuchi, Timothy J. Killeen, Susan G. Laurance, William F. Laurance, Simon L. Lewis, Abel Monteagudo, David A. Neill, Percy Nunez Vargas, Nigel C. A. Pitman, Carlos Alberto Quesada, Rafael Salomao, Jose Natalino M. Silva, Armando Torres Lezama, John Terborgh, Rodolfo Vasquez Martinez, and Barbara Vinceti. The regional variation of aboveground live biomass

## References III

in old-growth amazonian forests. *Global Change Biology*, 12(7): 1107–1138, 2006.